# Comments on CEER Blueprint on Incremental Capacity – a view from major non-EU producer/supplier perspective

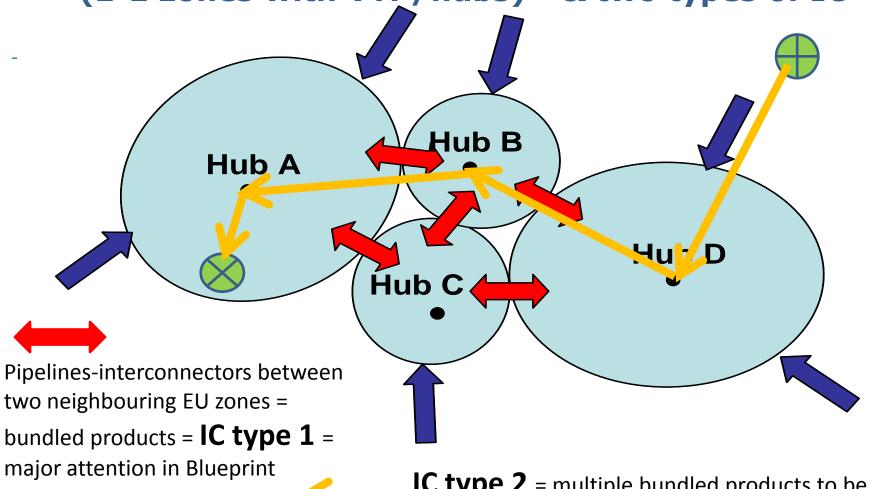
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# CEER Blueprint on IC: positive development from perceptions to realities

- Informal experts Consultations Russia / GG vs. EU Regulators / TSOs / CEC representatives since Jan'2010 => major issues, inter alia:
  - Development of IC within EU to match term supply contracts of non-EU producers & EU customers,
  - EU-wide coordinated binding OS (shippers to book capacity) as best effective mechanism to test and satisfy market demand for capacity,
  - How to incorporate EU-wide OS into 10YNDP, etc.
- Perceptions (until recently): these issues are not (at least properly) addressed within initial set of 12FGs & 12NCs:
  - key attention in CAM NC on allocation of capacity in deficit, not at preventing capacity deficit to appear
  - High risk of contractual mismatch problem to appear major risk for term supply contracts, especially important issue for non-EU producers who are long-distant large-scale long-term suppliers to EU, such as Russia/GG
- Reality: Blueprint responds to a major number of these issues, at least properly / adequately stating them:
  - Financial (bankability) approach to develop IC (Art.1.1, para 2 p.7),
  - Key principles for market driven investment process (Art.2.3 p.10-11),
  - Market-based condition to develop IC (Art.3, third bullet point p.12), etc.
- => Blueprint: Positive development from perceptions to realities, but...

### EU internal gas market architecture according to TEP (E-E zones with VTP/hubs) - & two types of IC



Supplies to EU from non-EU

Non-EU producer

Its EU customer

IC type 2 = multiple bundled products to be balanced, EU-wide coordination of TSOs needed to avoid contractual mismatch => influence costly investment decisions to deliver gas from far away outside EU to EU border & further to EU customers

Long Distance Large Scale Capacity bookings in EU Regulatory Framework (appeared in GTM/MECO-S model, inter alia, in result of Consultations)

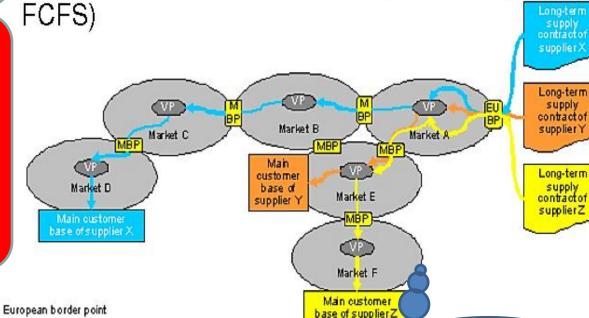
Introduction of Entry-Exit System in all countries

Auctions as standard allocation (instead of, e.g.

...whether
Auctions
are the
best
effective
systemic
solution?

Market border point

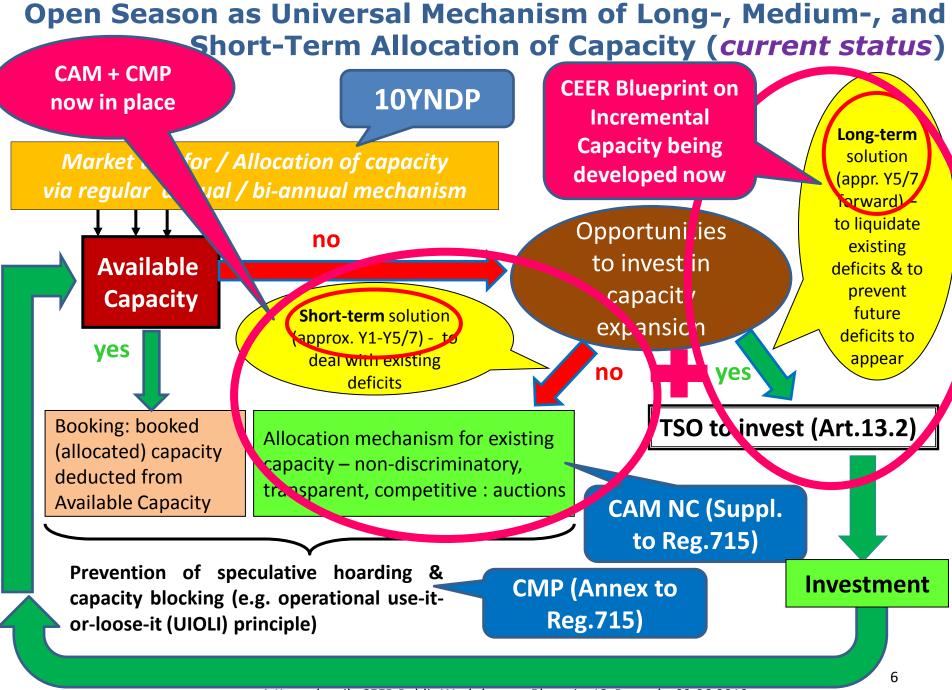
Virtual point



Yes, this is a given legal reality to be dealt with by any actor at the EU market, but ...

It was agreed at Consultations, that for such complicated cases (multiple cross-border crossings based on shippers demand for capacity) – EU-wide coordinated & binding OS procedures needed

Open Season as Universal Mechanism of Long-, Medium-, and Short-Term Allocation of Capacity (initial proposal of Russia/GG experts) Based on results of informal 10YNDP + CAM FG/NC + CMP FG/NC RF-EU expert consultations on Long-term **Energy Charter Protocol on** solution Market test for/Allocation of capacity Transit open issues in 2004-(appr. Y5/7) via regular annual / bi-annual mechanism 2007 (Art.8.4): continuity forward) to liquidate no **Opportunities** existing **Available** deficits & to to invest in prevent Capacity capacity future **Short-term** solution deficits to approx. Y1-Y5/7) - to expansion yes appear dear with existing no yes deficits Booking: booked TSO to invest (Art.13.2) Allocation mechanism for existing (allocated) capacity capacity – non-discriminatory, deducted from transparent, competitive: auctions **Available Capacity** Prevention of speculative hoarding & **Investment** capacity blocking (e.g. operational use-itor-loose-it (UIOLI) principle)



#### **Conclusions (1): Blueprint does...**

- Blueprint is based on fair starting economic standpoints and declares justified economic aims
- Mechanism of developing IC (its bankability) is justified
- Blueprint's approach for development of IC: to offer IC by TSO ("supply" approach) to be allocated among the potential shippers; demand-based OS seems not to be binding
- Bundling of capacity at individual IP is helpful to prevent capacity mismatch to appear at this IP (key risk for term contracts in unbundled gas market)
- Blueprint describes development of IC within two neighbouring zones & presents a case study (numerical example – Annex 3) for such situation, but...

#### Conclusions (2): Blueprint does not...

- Blueprint does not examine situation when demand for IC initiated by major producer/shipper from outside of EU & backed up by term supply contract with customer within EU, esp. in a distant zone when a number of IPs (chain of zones) should be crossed =>
- The issue of coordination of bundled products between the zones in line with shipper's demand for cross-border ICs (backed by its term supply contract) is not present in Blueprint yet (EU-wide coordinated OS) =>
- Case study (in analogy to Annex 3) for a most complicated case should be helpful to make Blueprint more effective, to take into consideration options not yet analyzed in the Blueprint, to diminish risks & uncertainties of the Blueprint's draft procedures to the tolerable level =>
- Russia/GG experts proposed within Consultations/WS2 a case study on Art.13.2 ("Sweet Dream" project ☺) to complement Blueprint

#### **Proposed case study on Art.13.2 ('Sweet Dream' Project map)**



# Some key provisions of proposed case study on Art.13.2 ('Sweet Dream' Project) to complement Blueprint on IC in full compliance with TEP rules

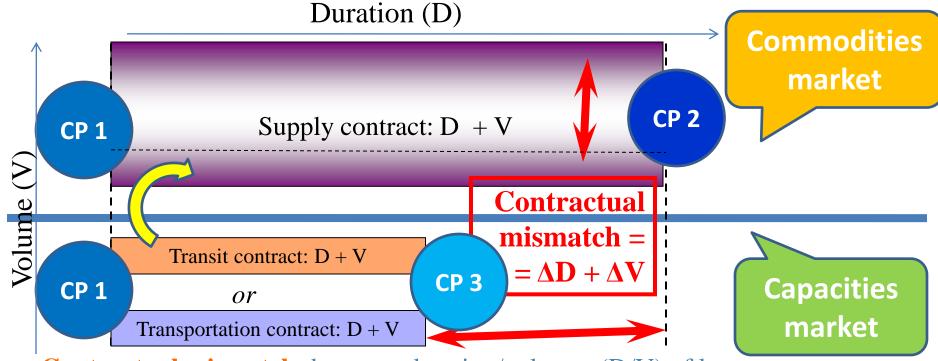
- It's not for project it's for procedures
- Most difficult scenario to test => close to most complicated option among all pipeline projections available in public domain
- Full ownership unbundling (supplier is only a shipper)
- Legally binding "open season": shipper to book capacity requested => provide collateral to TSO
- TSO "shall invest" => guaranteed return of investment, financial risks for TSO = 0 (firmly booked IC + "ship or pay" + UIOLI)
- Open questions (to be addressed in case study), inter alia:
  - Whether CAM NC provisions will apply? (20% short-term capacity reservation, 15 year-long booking, etc.),
  - MTPA above capacity volumes requested
- => Further cooperation within informal Russia/GG-EU (CEER, ENTSOG, CEC) expert Consultations/GAC WS2 will make Blueprint & its legally-binding instruments (to de developed) a more effective instrument with tolerable level of risks & uncertainties for all parties involved

#### Thank you for your attention

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#### Reserve slides

# Contractual Mismatch Problem: major risk for contract parties in unbundled gas market



**Contractual mismatch:** between duration/volumes (D/V) of long term supply/delivery contract (LTGEC; CP1-CP2) and transit/ transportation contract (CP1-CP3); the latter is integral part to fulfill the delivery contract => risk non-renewal transit/ transportation contract => risk non-fulfillment supply/delivery contract.

**Core issue:** guarantee of access to/creation of adequate transportation capacity for volume/duration of long term contracts