

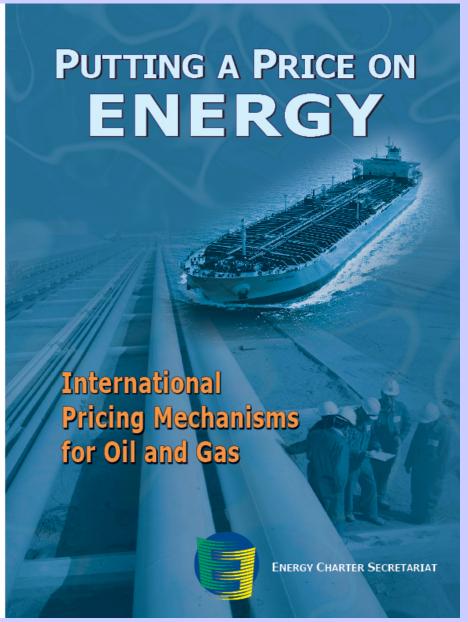
# Ukrainian Import Gas Prices and Pricing In a Global Context and On the Basis of the Energy Charter Study on International Pricing Mechanisms for Oil & Gas

Dr. Andrei Konoplyanik, Deputy Secretary General, Energy Charter Secretariat

Presentation at the Ukrainian Energy Summit 14 March 2007, London

#### REPORT IN ENGLISH AND RUSSIAN BY THE ENERGY CHARTER





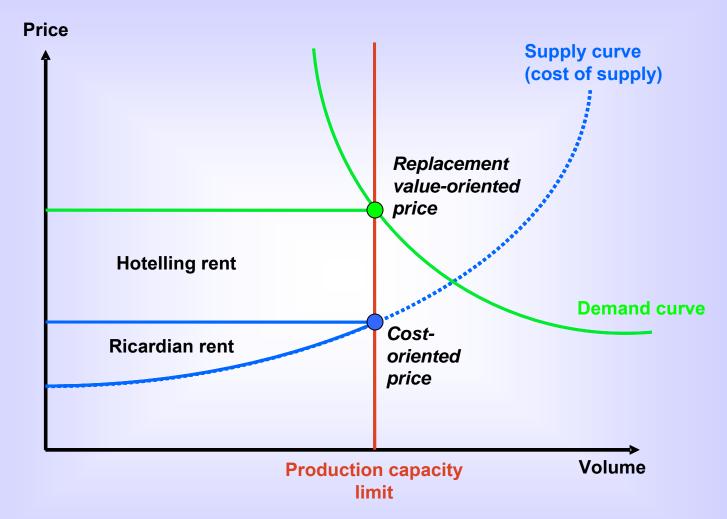
Dr. A. Konoplyanik, Ukrainian Energy Summit, London, 14.03.2007 - Figure 1

## **CONTENTS:**

- Pricing of non-renewable energy resources: key elements of economic theory
- Soviet / Russian gas to Europe: evolution of contractual structures
- 3. Russian gas for Ukraine & post-Soviet transformation of economic relations to market-based principles
- 4. Role of the Energy Charter



#### **ENERGY PRICING: RICARDIAN VS. HOTELLING RENT**



**Source:** "Putting a price on Energy: International Pricing Mechanisms for Oil and Gas", Energy Charter Secretariat, March 2007

www.encharter.org

#### **GAS EXPORT PRICING & PRICES**

- Resource price and resource rent for nonrenewable energy:
  - Ricardian rent: internal demand is below domestic production capacity limitations
  - Hotelling rent: internal demand is above domestic production capacity limitations
- Pricing principles:
  - Cost-plus => pricing at the internal domestic market of the producer or subsidized export pricing
  - Replacement value (costs of alternative energies) => in case when domestic production capacities are below internal demand for gas
  - Net-back replacement value = Replacement value netted back to an upstream point in the delivery chain (delivery point) => Dutch (Groningen) model of long-term export contract

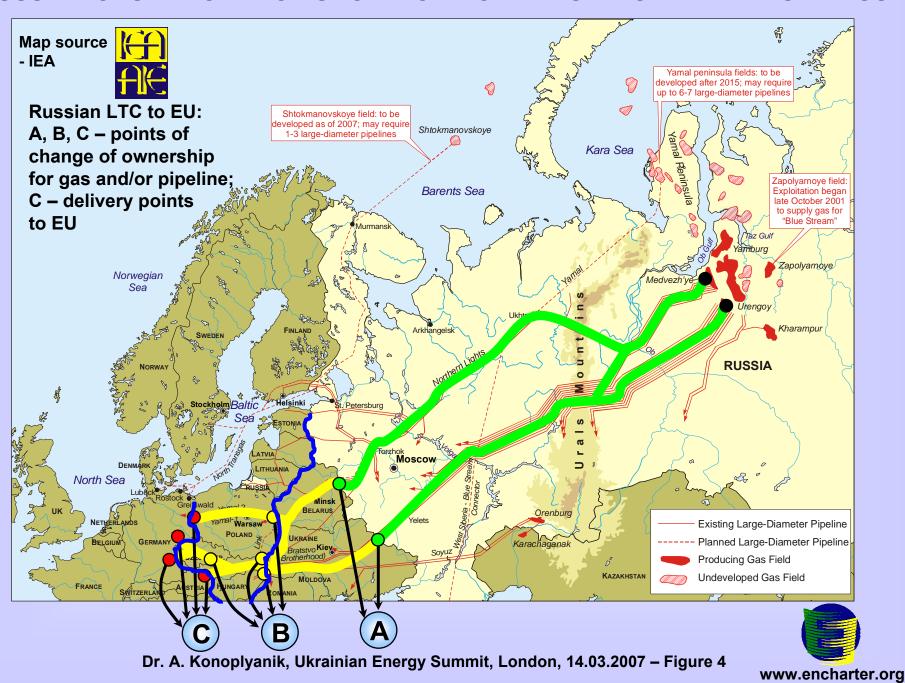


## **CONTENTS:**

- Pricing of non-renewable energy resources: key elements of economic theory
- Soviet / Russian gas to Europe: evolution of contractual structures
- 3. Russian gas for Ukraine & post-Soviet transformation of economic relations to market-based principles
- 4. Role of the Energy Charter



#### RUSSIAN GAS EXPORT TO EUROPE: ON-BORDER SALES AND TRANSIT LEGS



# SOVIET / RUSSIAN GAS TO EUROPE: CONTRACTUAL STRUCTURE

- Long-term contracts
- On-border EU (-15) sales / delivery points
- Pricing: netted-back from replacement value at the end-market (e.g. less cost of transportation from end-market to delivery point)
- Protection against arbitrage (destination clauses)
- Multiple transit

Soviet / Russian gas export contracts to the EU (historically), former COMECON (since after USSR dissolution) and FSU (since recently) are based (& to be based) on Groningen concept of long-term export contract

Historically existing structure of LTC – proved its validity & reliability through Cold War and post-Soviet transformation periods

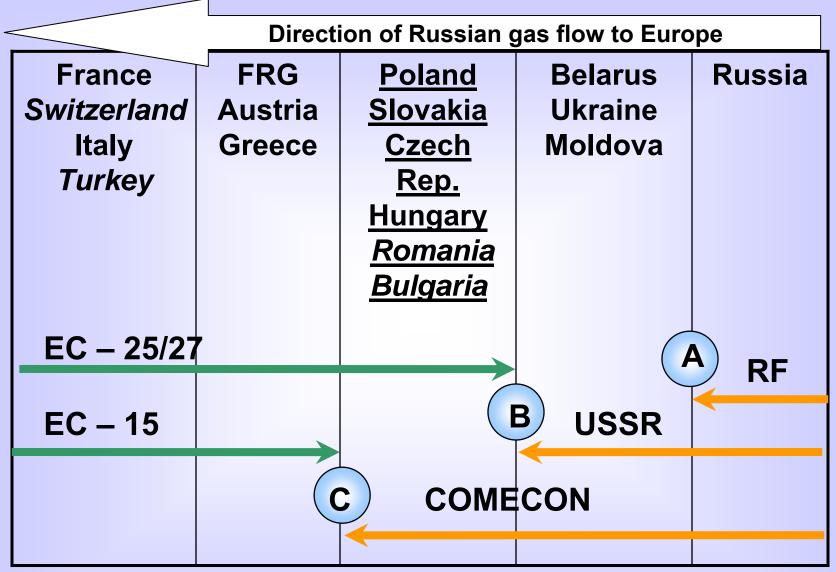
www.encharter.org

### **CONTENTS:**

- Pricing of non-renewable energy resources: key elements of economic theory
- Soviet / Russian gas to Europe: evolution of contractual structures
- 3. Russian gas for Ukraine & post-Soviet transformation of economic relations to market-based principles
- 4. Role of the Energy Charter



#### RUSSIAN GAS SUPPLIES TO EUROPE: ZONES OF NEW RISKS



Italic – non-EU countries; New EU accession states: <u>underlined</u> – since 01.05.2004, <u>underlined + italic</u> – since 1.01.2007; A, B, C – points of change of ownership for Russian gas and/or pipeline on its way to Europe

# SOVIET / RUSSIAN GAS SUPPLIES TO COMECON / CIS: PRIOR TO DISSOLUTION OF THE USSR

- Political & friendship pricing => subsidized (no resource rent) export pricing & prices
- Barter & quasi-barter deals
- Notional export prices => transfer of Hotelling rent from producer-state to consumer-state => sharing USSR resources (which are now mostly Russian resources) within USSR and with COMECON countries
- Transportation system but not transit system
- No transit within USSR
- Export & transit supplies are not contractually separated within COMECON



# SOVIET / RUSSIAN GAS SUPPLIES TO COMECON / CIS: AFTER DISSOLUTION OF THE USSR

## Long & painful transition to:

- Contractual separation of transit & export supplies
- Formation of domestic transportation vs. transit legislation
- From barter to cash payments
- From political/subsidized to market-based pricing & prices:
  - Transit tariffs methodology
  - Market-oriented export pricing & prices

e.g. Transit tariffs study (Jan'06), Pricing study (March'07), etc.

www.encharter.org

Energy

Charter role:

draft Transit

Protocol +

gas & transit-

related

activities =>

Gas problems in post-Soviet area = result & long-term economic consequences of dissolution of USSR / COMECON political system = objective economic problems of transition period

Dr. A. Konoplyanik, Ukrainian Energy Summit, London, 14.03.2007 – Figure 8

## UKRAINE: EXPORT AND TRANSIT OF RUSSIAN GAS PRIOR TO 4 JANUARY 2006

- Export & transit are not contractually separated
- Quasi-barter deal
- Notional export prices & transit tariffs to balance gas supplies to Ukraine
- Export pricing:
  - "cost-plus" on the basis of the marginal costs (supply curve) for Russia,
- Who receive the resource rent:
  - Ricardian rent producer / exporting state (Russia),
  - (part of) Hotelling rent consumer / importing state (Ukraine) => ECT Art.18 ?

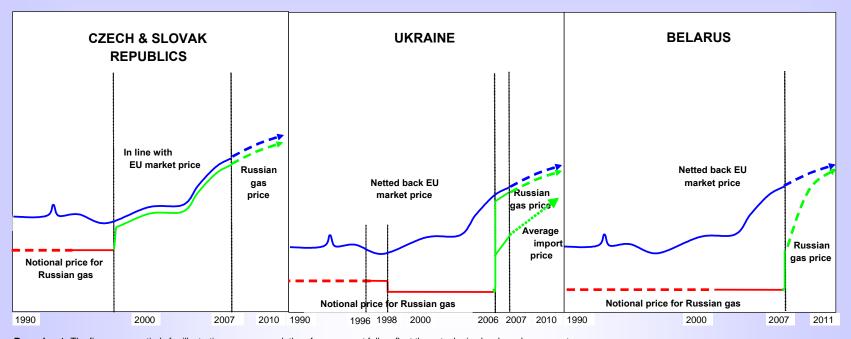


# UKRAINE: EXPORT AND TRANSIT OF RUSSIAN GAS AFTER 4 JANUARY 2006

- Transit and export are contractually separated
- Cash payments
- Export price => average based on cocktail from two sources: Russia and Central Asia
- Export pricing:
  - for Russian gas: by net back (reverse)
     calculation => based on demand-curve =>
     replacement value within EU netted-back (less
     transportation costs) to Russia-Ukraine border
  - for Central Asian gas: by direct calculation => based on supply curve => negotiated price at external border of exporter country plus transportation costs to Russia-Ukraine border
- Who receive the resource rent:
  - Ricardian rent & Hotelling rent producer / exporting-state (Russia) => ECT Art.18 !



#### RUSSIAN GAS PRICES TO EU & COUNTRIES ALONG THE PIPE



Remarks: 1- The figures are entirely for illustration purposes and, therefore, may not fully reflect the actual price levels and movements

- 2- The illustration for "Netted back EU market prices" are based on the IEA's World Energy Outlook, 2006
- 3- Estimates for future gas price movements beyond 2007 are entirely illustrative.
- 4- Recent actual price figures for Ukraine and Belarus, based on information from public sources, are as follows:

For Ukraine - Russian gas price: 230 \$/mcm (2006); Average gas price (for a mixture of Russian / Central Asian gas): 95 and 135 \$/mcm (2006 and 2007, respectively)

For Belarus - Russian gas price: 100 \$/mcm (2007) It will reach market price level by 2011 in agreed upon steps (67, 80, 90 and 100% from 2008 to 2011)

5- Notional prices for Russian gas were used to determine volumes of gas as compensation for transit services.

For Ukraine: 80 \$/mcm until 1998; 50 \$/mcm from 1998 to 2006

For Belarus: 47 \$/mcm most recently until 2007

Source: "Putting a Price on ENERGY: International Pricing Mechanisms for Oil and Gas, Energy Charter Secretariat, March 2007



## **CONTENTS:**

- Pricing of non-renewable energy resources: key elements of economic theory
- 2. Soviet / Russian gas to Europe: evolution of contractual structures
- Russian gas for Ukraine & post-Soviet transformation of economic relations to market-based principles
- 4. Role of the Energy Charter



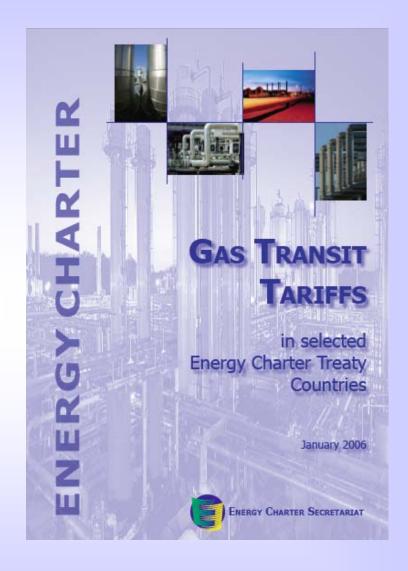
# RUSSIA-UKRAINE COOPERATION IN GAS: ENERGY CHARTER ROLE

- Large-scale supplies of Russian gas through Ukraine => historical background of reliable gas supplies to Europe & of mutually beneficial Russia-Ukraine cooperation in gas
- After USSR dissolution inevitable & objective transition risks related to break-up of USSR / COMECON political system and switch to market-oriented export pricing on Russian gas with the states along Russian-fueled gas pipeline to Europe
- ECT and draft Transit Protocol = multilateral international law instruments to minimize such risks
- Transit component of Russia-Ukraine gas (2006), Russia-Belarus gas (2006) and oil (2007) disputes :
  - Parties involved appeal to spirit & letter of Energy Charter
  - ECS propose (& prepare) conciliatory procedure
- ECS surveys :
  - On international pricing mechanisms (fact-finding study + methodologies)
  - On transit tariffs (fact-finding + methodologies)
  - Other studies according to ECS POW



#### REPORT IN ENGLISH AND RUSSIAN BY THE ENERGY CHARTER

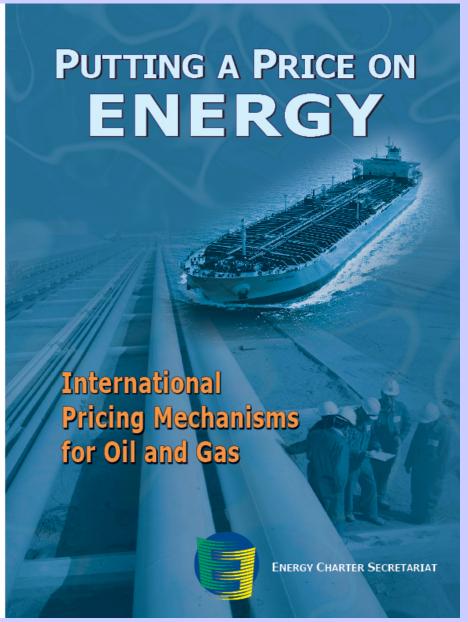






#### REPORT IN ENGLISH AND RUSSIAN BY THE ENERGY CHARTER





Dr. A. Konoplyanik, Ukrainian Energy Summit, London, 14.03.2007 – Figure 14

# Thank you for your attention!

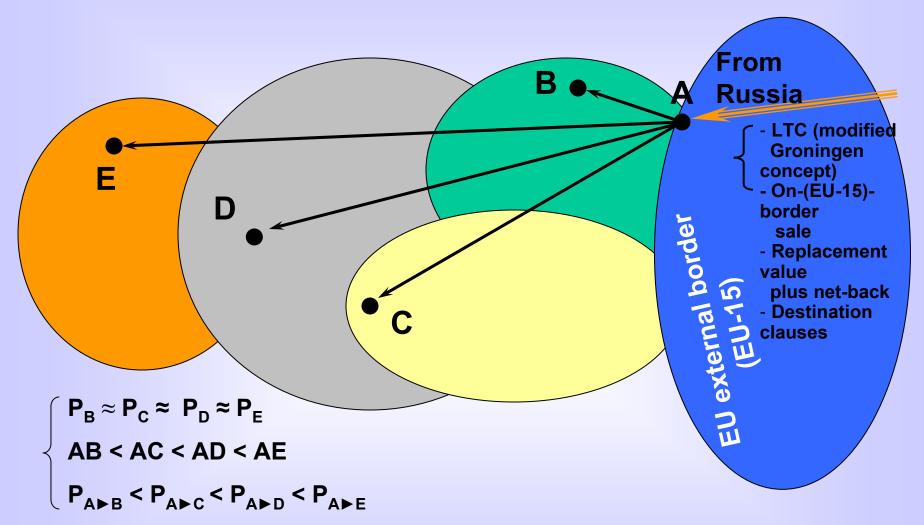
www.encharter.org



# Back up slides



#### DESTINATION CLAUSES = ECONOMICALLY MOTIVATED INTEGRAL PART OF HISTORICALLY EXISTING RUSSIAN EXPORT SCHEMES TO EUROPE



"Destination clauses" allowed gas supplier to sell gas to different buyers at different prices and other contractual terms at one and the same delivery point to protect its competitiveness at the end market (to prevent arbitrage by buyers).

Dr. A. Konoplyanik, Ukrainian Energy Summit, London, 14.03.2007 - Figure 15

www.encharter.org

#### IMPLEMENTATION OF THE ECT TRANSIT PROVISIONS

		Crude Oil	Natural Gas		
Legal/Regulatory	Non-discrimination / Transparency	Report on Crude Oil Transit	Domestic Gas Transport	Report on Gas	
	Access to networks & tariffs	(It, Aus, Ch, Cz, Slo, Pol, Lat, Lit, Hun, Tur, Cro, Bul, Rom, Bel, Ukr, RuF, Geo)	Legislation Reports	Transit	
	Legal and regulatory framework for transit facilities		( Cz, Slo, Pol, Bel, Ukr, RuF, Kaz )	( Aus, Bul, Rom, Ch, Tur, Geo, Uzb, Mol )	
Existing Pipelines	Legal/contractual arrangements	All reports available on	www.encharter.org		
	Access to network	Oil Transit Tariff Report	Gas Transit Tariffs Report (published - Jan 2006)		
	Transit tarification	(published - Jan 2007)			
New Pipelines	Legal/contractual arrangements incl. relevance to the Energy Charter principles	(e.g. oil and gas pipelines from Casp	untary Presentations on New Cross-Border Pipeline Projects . oil and gas pipelines from Caspian and Central Asia to East and West, akistani pipeline projects, Turkish Straits oil pipeline by-pass options		

It:Italy Aus:Austria Ch:Switzerland Cz:Czech Rep Slo:Slovakia Pol:Poland Lat:Latvia Lit:Lithuania Hun:Hungary Tur:Turkey Cro:Croatia Bul:Bulgaria Rom:Romania Bel:Belarus Ukr:Ukraine RuF:Russia Geo:Georgia Uzb:Uzbekistan Mol:Moldova



#### REPORTS ON NATURAL GAS AND CRUDE OIL TRANSIT

# Objective - to increase transparency on compliance with the ECT transit principles :

- Non-discrimination and Transparency
- Access to pipelines and transit tariffs
- Establishment of new transit capacity

#### **Recommendations:**

- Create more transparency for transit (access and tariffs, in particular)
- Consider all factors influencing transit
- Establish rules for new capacity development
- Cooperate for clear operational arrangements
- Separate transit from gas supply



#### **REPORT ON GAS TRANSIT TARIFFS**

# **Main Findings:**

- Large variations in Transit Tariff levels
- Transit Tariffs in non-EU countries substantially lower than most tariffs in the EU (the gap narrowed recently)
- Transit Tariffs higher than Domestic Tariffs
- Lack of transparency; many countries do not publish transit tariffs or underlying methodologies

#### **Recommendations:**

- "One size fits all" approach not possible
- The methodology chosen must ensure financial sustainability of the system and avoid excessive rate of return
- Most immediate challenge is to improve transparency of transit tariffs:
  - Clearer institutional set-up for transit
  - A one-stop-shop for all administrative issues
  - More transparent intergovernmental negotiations (at least advanced information/ early warnings)



#### INTERNATIONAL PRICING MECHANISMS FOR OIL AND GAS

## **Objective:**

To provide an analytical framework of pricing mechanisms of cross-border trade of oil and gas

To be released in March 2007

## Scope:

Facts and analysis of present pricing mechanisms and their historic development under different:

- Contractual structures: Supply and demand-based pricing (cost-plus vs. replacement value/net-back and respective escalation formulas, commodities pricing)
- Energy commodities market structures (real time, forward, futures and options markets)
- Regional markets: gas USA/Canada, UK, Continental Europe (based on Dutch exports), Russia/CIS/EU
- Pricing patterns (oil vs. gas, pipeline gas vs. LNG)

## Recent developments in:

- International energy resource pricing mechanisms
- Contractual pricing arrangements (long-term & short-term contracts